

Message Text

CONFIDENTIAL

PAGE 01 GENEVA 04571 01 OF 02 172029Z

73

ACTION ACDA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 FEA-01 AID-05 CEQ-01

CIAE-00 OFA-01 COME-00 DODE-00 EB-07 EPA-01 INR-07

L-03 NSF-01 NSC-05 NSAE-00 PM-03 USIA-06 OES-03 SS-15

SP-02 ERDA-05 AF-06 ARA-06 EA-06 H-02 NASA-01 NEA-10

OIC-02 PA-01 PRS-01 SAJ-01 /135 W
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P R 171825Z JUN 75

FM USMISSION GENEVA

TO SECSTATE WASHDC PRIORITY 3811

INFO AMEMBASSY MOSCOW

USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 4571

GENEVA ENMOD MESSAGE NUMBER TWO

DEPT PLEASE PASS TO NOAA

E.O. 11652: XGDS-3 (IMPOSSIBLE TO DETERMINE)

TAGS: PARM, CCD, UN, US, UR

SUBJECT: US-USSR BILATERALS ON ENVIRONMENTAL MODIFICATION: ROUND III

REF: A. STATE 139941

B. STATE 140469

1. BEGIN SUMMARY. AT OPENING PLENARY SESSION ON JUNE 17, US SIDE TABLED REVISED DRAFT AND COMMENTED ON NEW SOVIET DRAFT GIVEN TO US IN WASHINGTON. SOVIETS RESPONDED BY STATING THAT THEY CONSIDERED THEIR DRAFT AS BASIS FOR GOING FORWARD ON AGREED BILATERAL POSITION TO MULTILATERAL ARENA, ACKNOWLEDGED DIFFERENCES BETWEEN US AND SOVIET POSITIONS, PRESENTED SOMEWHAT AMBIGUOUS PICTURE OF HOW TO PROCEED MULTILATERALLY, AND LAID OUT SEVERAL QUESTIONS FOR FURTHER DISCUSSION IN FOLLOWING PLENARIES. NEXT
CONFIDENTIAL

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PAGE 02 GENEVA 04571 01 OF 02 172029Z

PLENARY SCHEDULED FOR 10:00 AM, TUESDAY, JUNE 18.

END SUMMARY.

2. FIRST PLENARY SESSION OF THIRD ROUND OF US-USSR BILATERAL DISCUSSIONS ON LIMITATIONS ON MILITARY ENVIRONMENTAL MODIFICATION ACTIVITIES OPEN AT 10:00 AM AT US MISSION, WITH US DELEGATION HEAD DAVIES IN CHAIR. MAKEUP OF SOVIET DELEGATION UNCHANGED FROM SECOND SESSION IN WASHINGTON, EXCEPT FOR NEW INTERPRETER. BUDYKO WAS NOT PRESENT.

3. US FIRST TABLED ITS REVISED DRAFT TREATY AS TRANSMITTED IN REFS A AND B. DAVIES DESCRIBED MODIFICATIONS IN US DRAFT FROM PREVIOUS DRAFT DISCUSSED IN ROUND II, RELATING SPECIFIC CHANGES ON INCLUSION OF TERM "OUTER SPACE" AND INCLUSION OF ILLUSTRATIVE LIST OF PROHIBITED ACTIVITIES TO US REFLECTIONS ON OUTCOME OF PREVIOUS BILATERAL DISCUSSIONS OF THESE POINTS.

4. IN POINT BY POINT COMMENTARY ON REVISED SOVIET DRAFT TREATY DAVIES THEN NOTED CONTINUING DIFFERENCES WITH US POSITION ON SCOPE AND MILITARY RESEARCH AND DEVELOPMENT ACTIVITIES, AND WELCOMED GENERAL EFFORTS ON PART OF SOVIET SIDE TO ACCOMMODATE THEIR DRAFT TO US DRAFT ON OTHER POINTS. DAVIES FURTHER NOTED THAT IT SEEMED THE TWO SIDES WERE REACHING THE POINT OF STARTING AN ACTIVE DIALOGUE ON TEXTS. DAVIES NOTED AGREEMENT, REGARDING ARTICLE I, THAT

PROHIBITIONS WOULD APPLY TO MILITARY ACTIVITIES, BUT SAID THAT INCLUSION OF WORDS "OTHER HOSTILE" IN DESCRIBING THE PROHIBITION WAS UNNECESSARY AND AMBIGUOUS, AND COULD CREATE PROBLEMS OF UNDERSTANDING AND INTERPRETATION.

5. REGARDING ARTICLE II, DAVIES ASKED ABOUT EXCLUSION OF NATIONAL TERRITORY FROM PLACES TO WHICH PROHIBITIONS APPLY. DAVIES ASKED WHETHER THIS WAS INTENDED TO CONFIDENTIAL

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PAGE 03 GENEVA 04571 01 OF 02 172029Z

LEGITIMIZE PROHIBITED ACTIONS AGAINST OTHERS PROVIDED ONE'S OWN TERRITORY WAS AFFECTED, AND WHETHER IT AFFECTED USE OF INMOD TECHNIQUES IN TERRITORY OF ALLIES. HE COMMENTED THAT THIS EXCLUSION MAY BE MOTIVATED BY THE SOVIET DESIRE TO BAN MILITARY RESEARCH AND DEVELOPMENT, WHICH CREATES THE REQUIREMENT FOR PROTECTION OF CIVILIAN, PEACEFUL RESEARCH. US UNCERTAINTY REGARDING ENTRY ON SOVIET LIST DEALING

WITH VEGETATIVE COVER AND FAUNA, AND QUESTION OF OVERLY DETAILED TREATMENT BY INCLUSION OF LANDSLIDES IN LIST, WERE POINTED OUT.

6. IN HIS RESPONSE, SOVIET DELEGATION HEAD FEDOROV OPENED WITH A REFERENCE TO THE BREZHNEV SPEECH OF JUNE 13 IN WHICH BREZHNEV STATED THE IMPORTANCE OF PROHIBITING NEW TECHNIQUES OF WAR WHICH MAY BE MORE POWERFUL THAN NUCLEAR WEAPONS. FEDOROV SAID THAT

THIS MATTER INCLUDES "OTHER THINGS," BUT THAT HE BELIEVES IT TOUCHES ON THE MATTERS UNDER DISCUSSION IN THE PRESENT BILATERALS.

7. FEDOROV REFERRED TO ATTENTION BEING PAID TO ENMOD IN CCD, WHERE ALL PARTICIPANTS WISHED TO HAVE AN AGREEMENT. HE WANTED TO WORK HARD TO MAKE ROUND III A SUCCESS. THUS THE SOVIETS HAD COMPLETELY REVISED THE FIRST DRAFT OF THEIR ENMOD TREATY; THEY CONSIDER THE REVISION AS A DRAFT OF A JOINT USSR-US DRAFT. THEY HAD TRIED TO INCLUDE ALL OF THE PROPOSALS THE US MADE IN THE SECOND BILATERALS. FEDOROV SAID THAT IN HIS OPINION THERE WAS ONLY ONE POINT OF DISAGREEMENT, THAT CONCERNING A PROHIBITION ON MILITARY RESEARCH AND DEVELOPMENT. FEDOROV HOPED THAT THE DELEGATIONS COULD DECIDE HOW TO RESOLVE THIS MATTER IN DETAILED DISCUSSIONS DURING ROUND III.

8. FEDOROV SAID THE MAIN PURPOSE OF THE MEETING IS TO WORK OUT A DOCUMENT WHICH WILL BE ADOPTED BY THE GOVERNMENTS OF BOTH SIDES, AND THEN THE CONFIDENTIAL

CONFIDENTIAL

PAGE 04 GENEVA 04571 01 OF 02 172029Z

GOVERNMENTS WILL DECIDE ABOUT THE FUTURE OF THE DOCUMENT.

9. FEDOROV NEXT TURNED TO A SERIES OF QUESTIONS ON DIFFERENCES BETWEEN THE TWO DRAFTS.

10. ON THE LANGUAGE IN ARTICLE I REGARDING "WIDE-SPREAD, LONG-LASTING, OR SEVERE EFFECTS," FEDOROV SAID THAT THE SOVIETS HAD AGREED IN WASHINGTON TO PUT THIS FORMULATION IN THE DRAFT, AND THAT THEY HAD DONE SO IN THE PREAMBLE. THEY HAD NOT PUT IT IN ARTICLE I BECAUSE THEY CONSIDER THE CONCEPT EMBODIED IN THESE WORDS AS A GENERAL ONE. HE SAID THAT THERE IS A SERIOUS PROBLEM REGARDING WHETHER ACCUSED OR ACCUSER WOULD DETERMINE THAT EFFECTS

WOULD BE WIDESPREAD, LONG-LASTING, OR SEVERE.
FEDOROV SAID THAT THIS PROBLEM COULD BE DISCUSSED
FURTHER.

11. FEDOROV SAID THAT THE TWO SIDES HAD HAD A LONG
DISCUSSION REGARDING, AND HAD AGREED TO INCLUDE,
THE TERM "OTHER HOSTILE PURPOSES" IN ARTICLE I AND
ELSEWHERE IN REFERRING TO THE PROHIBITION ON MILITARY
ACTIVITIES. SOVIET SIDE BELIEVES THAT THE PHRASE
SHOULD BE INCLUDED, AND THAT THIS IS AN IMPORTANT
POINT.

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PAGE 01 GENEVA 04571 02 OF 02 172018Z

73
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C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 4571

12. FEDOROV SAID THAT THEY WANT TO EXCLUDE FROM
SCOPE OF TREATY ALL ACTIONS ORIGINATING IN AND
AFFECTING ONLY ONE'S OWN TERRITORY. FEDOROV
LINKED THIS WITH US INTEREST IN EXCLUDING USES OF
ENMOD TECHNIQUES TO FACILITATE OTHER MILITARY ACTIV-
ITIES IN A NON-WEAPONS MODE. EVEN IN WARTIME, CLOUD
OR FOG MODIFICATION, FOR EXAMPLE, WOULD BE ALLOWED
IN ONE'S OWN TERRITORY (DELEGATION NOTE: APPARENTLY,
ACTIVITIES CARRIED OUT ANYWHERE THAT AFFECT THE

TERRITORY OUTSIDE ONE'S OWN WOULD BE PROHIBITED, IN THE SAME SENSE THAT FACILITATIVE ACTIVITIES AFFECTING ANOTHER STATE WOULD BE PROHIBITED). FEDOROV ASKED US SIDE TO CONSIDER THIS QUESTION FURTHER.

13. REGARDING LIST OF PROHIBITED ACTIVITIES, FEDOROV ASKED ABOUT INCLUSION OF IONOSPHERE AND MAGNETOSPHERE. THIS MIGHT BE GROUPED WITH THE ATMOSPHERE, BUT THE PHYSICAL PROCESSES DOMINATING IN THESE REGIONS ARE DIFFERENT FROM THOSE IN ATMOSPHERE. HE REFERRED TO EFFECTS OF NUCLEAR EXPLOSIONS CARRIED OUT IN THESE
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PAGE 02 GENEVA 04571 02 OF 02 172018Z

ZONES. BOTH SIDES SHOULD BE ABLE TO FIND SUITABLE WORDING ON THESE MATTERS; HOWEVER, FEDOROV BELIEVED SOME REFERENCE TO THESE REGIONS SHOULD REMAIN IN THE DRAFT BECAUSE OF SCIENTIFIC INTEREST IN THEIR POSSIBLE MODIFICATIONS. SOVIETS BELIEVE IT NECESSARY TO MENTION MODIFICATIONS. SOVIETS BELIEVE IT NECESSARY TO MENTION "MUD FLOWS", LANDSLIDES AND AVALANCHES IN THE TREATY BECAUSE THESE PHENOMENA CAN HAVE EFFECTS ON A MAJOR SCALE. THE EXAMPLE OF DAMAGE TO TOWNS IN MOUNTAIN AREAS WAS MENTIONED. FEDOROV SUGGESTED THAT SOME WORDING COULD BE WORKED OUT ON THIS POINT.

14. FEDOROV EXPLAINED THAT REFERENCES TO BIOTA AND BEGETATION ARE IN CONTEXT OF SUCH ACTIONS AS INTRODUCING AN INSECT SPECIES THAT WOULD LEAD TO A CHANGE OF THE ECOLOGICAL BALANCE. AGAIN, HE SUGGESTED THAT WORDING COULD BE WORKED OUT.

15. ON ARTICLE V OF SOVIET DRAFT, SOVIETS WISH TO RETAIN SPECIFIC REFERENCE TO RESORT TO UN SECURITY COUNCIL IN CASE OF A COMPLAINT.

16. ON RESEARCH AND DEVELOPMENT, FEDOROV AGREED THAT IT IS DIFFICULT TO DETERMINE WHETHER SCIENTIFIC RESEARCH IS MILITARY IN NATURE OR NOT. HOWEVER, WHEN MILITARY INSTITUTES ENGAGE IN ENMOD RESEARCH, THSI INDICATES INTENTION TO USE ENMOD TECHNIQUES FOR MILITARY PURPOSES. THUS THERE ARE POSSIBILITIES FOR TELLING WHETHER A COUNTRY WILL USE RESEARCH FOR MILITARY PURPOSES. FEDOROV ALSO CITED EXAMPLE OF PROHIBITION ON RESEARCH AND DEVELOPMENT ACTIVITIES IN BIOLOGICAL WEAPONS CONVENTION. HE STATED THAT SOVIETS HAD DECIDED TO DISCUSS ISSUE ONE MORE, BEARING IN MIND THAT OTHER COUNTRIES WOULD INSIST ON SUCH A PROHIBITION, AND WOULD CITE THE EXAMPLE OF THE B.W.C.

17. FEDOROV CONCLUDED BY RETURNING TO QUESTION OF
INCLUDING REFERENCE TO "HOSTILE PURPOSES" AND
ARGUED THAT THIRD COUNTRIES WOULD ALSO INSIST ON
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PAGE 03 GENEVA 04571 02 OF 02 172018Z

THIS PHRASE, AND THOUGHT MATTER SHOULD BE RESOLVED
COMPLETELY BEFORE MULTILATERAL DISCUSSION.

18. NEXT PLENARY AT 10:00 AM, WEDNESDAY, JUNE 18,
AT SOVIET MISSION. DALE

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Message Attributes

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